



COMMUNITY OUTCOMES MEETING

Monday 8th January 2018

PRESENT

Mark Burns-Williamson – West Yorkshire Police and Crime Commissioner (PCC)
Jayne Sykes – Interim Chief Executive Officer (CEO)
Dee Collins – Chief Constable (CC)
John Robins – Deputy Chief Constable (DCC)
Russ Foster – Assistant Chief Constable (ACC)
Darren Minton – Detective Superintendent (D Supt)
Nik Adams – Detective Superintendent (D Supt)
Warren Stevenson – Detective Chief Inspector (DCI)

APOLOGIES

None

ALSO PRESENT

Celeste Armitage - Engagement Officer
Paul Cumming – Sergeant
Stuart Piper – Safeguarding Advisor
Rebecca Hurlock – National Anti-trafficking and modern slavery network coordinator
David Smith – Victims and Witnesses Advisor

1. Notes of the previous meeting including matters arising

The notes of the meeting held on 19th December were confirmed as a correct record.

2. Urgent Items

None to report.

3. Police and Crime Commissioner Announcements

- a) **Safer Communities Fund** – Grant Round 13 opened on 8th January 2018 and will close on 9th February 2018. The grant has no specific theme and welcomes all projects working towards priorities or outcomes in the police and crime plan.
- b) **'SCAMBassador'** – The PCC informed that he had recently joined the 'friends against scams campaign', an initiative that aims to protect and prevent people from becoming victims of scams by empowering communities to take a stand against scams. As a 'SCAMBassador', the PCC has joined the National Trading Standards (NTS) Scams Team, the Chartered Trading Standards Institute (CTSI) and others to protect everyone from scams and the damage they cause. He will be able to work with members of the community locally and nationally to educate and support those who may be vulnerable to scams.

4. Safeguarding Vulnerable People from Extremism

The PCC stated that he receives regular updates on this and welcomed the partnership working taking place including with academic institutions to prevent people from getting involved.

The CC spoke about the number of attacks in the past year and that officers and staff are working tirelessly on preventative initiatives. ACC Foster is the chief officer lead for the North East Counter Terrorism Unit (NETCU) and introduced D Supt Nik Adams who leads on his behalf. ACC Foster highlighted some incidents which occurred in 2017 and that the threat remains at severe. He described the significant risks for those who wish to travel to the countries in question and the individuals who may be arriving from specific countries and may be inspired by extremist views.

The full report can be accessed [here](#).

D Supt Adams presented the paper which included local information and what is being planned for the future. He stated it was important to break the momentum of attacks which have taken place in 2017 and to develop relationships with communities and our partners early with the aim of prevention. He discussed some OPCC funded academic research which has been used to inform their work at a district level. WYP had produced videos for frontline officers and have worked in innovative ways including an officer working in Pakistan; funded by the foreign commonwealth office, to find out more about who might be the individuals of influence having a far reaching influence on our communities. He stated that the local neighbourhood profiles in the NPT Review will reflect the threat level.

D Supt Adams elaborated on the academic research and described the work that Bradford University was doing around extreme right wing case studies; analysing the journeys of each person and analysing at what point they could have been deterred. The research at Huddersfield University focused on the journey that people would take when reporting concerns; including who they would be most likely to seek advice from. This will enable WYP to train all frontline officers and staff appropriately to ensure that procedures were clear, up to date and relevant so that they can provide reassurance and guidance to our communities.

The PCC appreciated that this has been an extremely challenging year for the teams and passed on his recognition and thanks to the North East Counter Terrorism Unit (NECTU) for all their efforts.

The PCC began his questions by asking D Supt Adams to clarify the Higher Education/Further Education Coordinator role. D Supt Adams explained that the Department for Education (DFE) host the post, so that the individual in post can work across all 5 districts as the threat is spread across the county.

The PCC stated that young people are pivotal for us to gain understanding and that he looked forward to catching up with the individual in post. He asked D Supt Adams when the research and pilot carried out by the University of Huddersfield would likely conclude and whether there were any early indications as to its success. D Supt Adams informed the PCC that the pilot was still ongoing as the reporting numbers are so small. From the research they have identified communities to test their learning and he hoped by the end of the year they would have identified positive role models within communities. He went on to describe that after each event they have had, community confidence increases and he wants NECTU to be visible and seen as approachable in our communities.

The PCC was pleased to hear of the training available for frontline officers and staff, but questioned whether, given the frontline officers broad range of duties, there was a risk in asking them to become specialists in too many high risk areas? D Supt Adams stated that the NPT staff are not required to be specialists, that was what the prevent teams were there for, but asked for them to know how to sign post if an issue occurred. He stated that the officers will take concerns seriously and ensure communities have a positive experience to encourage more reporting.

Referring to the report, the PCC felt concerned about that 25% of arrests made were of individuals who were serving in the military. D Supt Adams assured the PCC that this was based on a small number, so actually equated to a handful of people but that there is national action to target this group.

5. Human Trafficking and Modern Slavery

The PCC took particular interest in this report as he is the PCC lead nationally for this issue. He invited Stuart Piper, Safeguarding Advisor for the OPCC to present some recent work done from the OPCC on Human Trafficking and Modern Slavery. Appendix A can be accessed [here](#).

The PCC thanked Stuart and Rebecca Hurlock, the National Anti-trafficking and Modern Slavery Network Coordinator for the OPCC, for their efforts and the work which is put in to this priority on his behalf. The PCC described that it never ceased to amaze him about some of the excellent work which is going on but he is aware we should never stand still. The PCC introduced ACC Foster and DCI Stevenson to present the report. ACC Foster informed the PCC about the work which had taken place with academia to identify the common characteristics of those who had been trafficked to enable to WYP to efficiently train frontline staff. ACC Foster introduced DCI Stevenson to present the paper and to discuss present operations in West Yorkshire.

The full report can be accessed [here](#).

DCI Stevenson discussed the increase in recorded crime for this priority and that this was good news. He made a slight amendment to the report provided and clarified the up to date figure for January was 176 crimes recorded not 127 crimes recorded as quoted in the report. DCI Stevenson described a focus of WYP as tackling organised crime groups who are organising human trafficking in a very complex manner. He described some local achievements including a 9 year sentence and Slavery and Trafficking Prevention Orders. These orders have no 'end date' to ensure an extra layer of security for the victims of Slavery and Trafficking.

DCI Stevenson thanked those for their support during a recent inspection and wanted to further understand how WYP can identify how and where victims are coming forward. DCI Stevenson wanted to encourage victims to come forward and to ensure them that they will be supported pre, during and post. For completeness, he also amended a figure of page 4 of the report from 22% to 23% increase in intelligence submissions during 2017.

The PCC thanked DCI Stevenson for the report which highlighted the breadth and amount of work which is going on and described it as sad that Human Trafficking and Modern Slavery seemed to have become 'mainstream business'. The PCC thought that WYP had prepared well and that the positive numbers were due to a proactive response.

The PCC asked how the force hold each district to account effectively to improve their investigations of modern slavery crime. DCI Stevenson informed the PCC that the Chief Officer Team (COT) hold each district to account through local accountability meetings following his request for this to be on the agenda. He described that there is a Detective Inspector point of contact in each district who understands the topic and the need to be victim focussed to safeguard vulnerable people.

The PCC then asked how the force intended to improve on reporting of intelligence submissions and subsequent developments. DCI Stevenson highlighted that over 2017 there was a lack of intelligence, but that they are stepping into 2018 on a positive note. ACC Foster described the iLearn package which has been made available for officers and staff to increase identification and training.

The PCC asked with regards to Brexit, how the force intended to mitigate any potential impact on their cross border investigations in light of the positive relationships that had already established with Europol and Eurojust. DCI Stevenson described the excellent work on joint investigations from the teams. CC Collins informed the PCC that she had raised concerns around intelligence flows and arrest warrants; as it will require changes to legislation. The PCC accepted the role that he had to play as it was in the interest of all for cooperation in all crime types. The CC was confident in WYP relationships that have been developed and that they would remain strong. DCI Stevenson stated that any colleague could contact them and they will remain to be accessible.

The PCC asked how WYP were intending to address the recommendations in the HMICFRS report in particular; awareness raising of front line officers and police staff, working in partnership to tackle the offences and recognising the seriousness of the issues at a senior leadership level. DCI Stevenson stated that WYP had a Training and Partnership Officer working internally and with partner agencies including business to spread knowledge as communication is key. He described the WYP Communications Strategy as strong and that they are working with the crime prevention officers. CC Collins added that the iLearn package which has been developed could be shared with partners to extend this training and DCI Stevenson agreed that there is a chapter in the package which WYP could make publically available.

The PCC asked due to recent successes with the orders mentioned, whether DCI Stevenson felt they were working. DCI Stevenson stated he supported the orders, but clarified that WYP shouldn't issue too many but should focus them appropriately. The PCC referred to data in the report and asked about the figures relating to UK residents, and whether that had increased. DCI Stevenson informed the PCC that the UK residents who were committing human trafficking and modern slavery often had links to CSE/A crimes. Interim Chief Executive of the OPCC, Jayne Sykes acknowledged support for the increased rate in reported crime and agreed that this was a good thing, but asked whether WYP saw any new opportunities to future mitigate these risks. DCI Stevenson informed Jayne that he believed there were further opportunities to work with academia over and above the existing relationships. CC Collins stated that there was a lack of understanding around what the true picture of this crime type.

6. Child Sexual Abuse, Sexual Abuse and Domestic Abuse

The PCC introduced the combined topic of Child Sexual Abuse (CSA), Sexual Abuse (SA) and Domestic Abuse (DA). He discussed the multitude of work taking place in the OPCC including the Domestic Abuse and Sexual Violence Board consisting of WYP and partners, the commissioning

of Independent Sexual Violence Advocates (ISVA's) and the new developments of the Sexual Assault Referral Centre (SARC) which were underway. The PCC felt that figure quoted in the cover report of £341k from the Safer Communities Fund monies demonstrates the demand for raising awareness and supporting victims in West Yorkshire.

ACC Foster shared the focus as being on vulnerability, as well as the PCC and police forces strategy assessments. WYP do proactive campaigns with the aim to enhance the confidence of victims in West Yorkshire, including those of non-recent cases.

The full report can be accessed [here](#).

D Supt Darren Minton presented the report to the PCC and gave an operational update. WYP had been using the new definition of CSA for 1 year and WYP had included 3 caveats of guidance which were referring to interfamilial, children who are age appropriate and sexting. He informed the PCC that every team in WYP has a specialist trained officer 24-7 to ensure the appropriate level of service could be provided at all times. Further training was taking place later this year. D Supt Minton reported that there had been 25 sessions delivered to Year 7's in Leeds during the pilot of a CSE/A Awareness input developed by WYP and Education Leeds.

D Supt Minton informed the PCC that WYP anticipated the rates of domestic servitude to increase over the next 12 months and how this linked in with DCI Stevenson and the Human Trafficking and Modern Slavery team. They would be doing some awareness raising around this.

D Supt Minton informed the PCC that WYP had adapted the changes to the bail act and that Professor Graham Hill was completing an offender risk management tool which provides a suite of tactical options for WYP to explore.

D Supt Minton told the PCC that the new SARC building was a development which WYP were excited about, and that WYP were planning a conference on sexual abuse for summer 2018 and would keep the OPCC updated on it.

In relation to Domestic Abuse, D Supt Minton reported that after an initial evaluation of the jointly staffed domestic abuse cars, there had been more convictions when the joint deployment was made and less 'no further action' cases compared to when a routine resource was deployed. He described that the Independent Domestic Violence Advocates (IDVAs) were educating the officers on DASH assessments and they had experiences disclosures on the job. The domestic abuse orders included in the report, were described positively and that they allowed the victim some time to decide how they would like to progress whilst having preventions in place.

The PCC acknowledged the complexity of this area and that the changing definitions could be confusing for the public but that it was important for recording.

In relation to Sexual Abuse, the PCC asked whether WYP felt that all police officers now had adequate knowledge of the new services provided by third parties such as SARC, Rape Crisis and others. D Supt Minton said yes, but that WYP would continue to revisit this all the time. They are educating the new officers and the staff at the customer contact centre and also are developing a Safeguarding Induction Pack for the officer's handheld devices and for the force intranet. The PCC was hopeful that this would relieve the pressure on frontline officers by having the information readily available. The PCC then asked what gaps or capacity issues WYP felt were still in existence in the wrap around services for victims. D Supt Minton agreed with the PCC that therapeutic support for victims was a gap in provision and the ISVA service was picking up these gaps due to time delays with the therapeutic support available. The CC asked the PCC for support with this through the Criminal Justice and Mental Health Forum. The PCC also discussed whether therapeutic counselling could be included in the new SARC proposal. DCC Robins

mentioned that districts had also acknowledged the gap existing for children who had witnessed domestic abuse. The final question relating to SA from the PCC was what further steps needed to be taken to increase reporting from seldom heard communities. D Supt Minton stated that it had been identified as an issue for WYP and that were looking at how to engage with minority communities to develop an easy mechanism for reporting.

In relation to Domestic Abuse, the PCC asked how successful WYP felt the awareness raising campaign was in 2017. D Supt Minton reported that the campaign had reached 74000 people on social media which was a success. The PCC then asked if there were any early lessons to report on the increased use of domestic violence protection orders and whether there were any plans to increase the use of them. D Supt Minton informed the PCC that they had been professionalising the team to put this legislation at the forefront. They were training custody officers and would continue to raise awareness and understanding with the aim to reduce repeat victimisation. The PCC asked whether WYP envisaged a full roll out of the IDVR cars to the whole of West Yorkshire. D Supt Minton explained they had planned to roll out across West Yorkshire as they are seeing the benefit of having them; face to face contact is so important and more offenders are being brought to justice. ACC Robins and CC Collins discussed the benefits of having the IDVR engaging with the victims at the scene and utilising their expertise with children to provide WYP with learning opportunities.

The PCC asked a number of questions around CSE/A, including whether the national definition of CSE changing had affected the recording of crime. D Supt Minton stated that the new definition was easier to understand and that it was not affecting the crime recording; they had not seen an increase due to the definition. DCC Robins informed the PCC that WYP were 'ahead of the game' as they were recording CSE/A before the definition changed. The PCC went on to ask whether the rate of non-recent cases was expected to continue and how were WYP managing such cases and the victims. D Supt Minton stated that the cases do present challenges and that the large investigations were resourced by the Safeguarding Central Governance Unit (SCGU). CC Collins added that professional judgement is taken on the prioritisation of cases. The PCC said it was positive to hear about examples of Claire's law and the CC informed the PCC of the Yorkshire Post article which highlighted the right to know and the right to ask. The final question in relation to CSE/A was that Sexting was being excluded from being recorded as cases of CSE, so how were WYP dealing with such cases. D Supt Minton informed the PCC that WYP were dealing with them on a case by case basis and did not want to criminalise young people by not being able to define the difference between an aggravated offence and young people experimenting. WYP have the policy in place on key elements of this.

The PCC thanked the team for their work and would continue to monitor closely.

7. Missing People

ACC Foster discussed that Missing was included in the core policing priorities and that it highlights vulnerable people. He described that Missing instances continue to rise but the figures were stable at present. ACC Foster asked for the PCC's support in relation to private sector care homes as there had been a significant increase in missing from care establishments. He introduced D Supt Minton to present the report.

The full report can be accessed [here](#).

D Supt Minton now represents the region on the national working group which will inform a wider policing group and the Home Secretary. He updated on the PCC on ongoing developments as detailed in the report including the briefing of architectural liaison officers, the missing consortium which has been developed and the early intervention and prevention strategy. The cross government strategy has again been delayed but WYP are trying to embed the themes before its

release. The PCC stated that he was very willing to play a key role in bringing people together and that it was great to see the progress in West Yorkshire despite the lack of policy guidance.

The PCC asked whether WYP was doing as much as they could for the roll out of the APP. D Supt Minton hoped the cross government strategy would identify more appropriate tactical options to get people home safe and well. CC Collins was concerned with the number of children's homes and queried where there was a point when West Yorkshire could say that we had our fair share of vulnerable people which are placing a significant demand on services. Stuart Piper informed the group of the ongoing report being developed by the OPCC on the issue of private sector children's homes which he hoped to bring to senior leaders attention. PCC said another event could be organised incorporating this and national work.

The PCC asked whether there was a timeline of works determined for the Crime Prevention study into repeat missing. D Supt Minton stated that this was an ongoing study and that ACC Hankinson was due to sign off the ethics. The first interviews with children would be taking place in February and would conclude by 31st March meaning the full report would be available in April 2018. He stated this was a creative innovative piece of work aiming to repeat the successes of similar work done with burglars.

The PCC asked for more information on the stage in which architectural liaison officers get involved in the approval of care homes. D Supt Minton clarified that they check that the building is fit for purpose beforehand and at the change of use. The officers are to inform the decision ensuring it is suitable to protect young people. A discussion took place between the PCC, CC and DCC around looking into working closer with local authorities to offer crime prevention advice, best practice and what is working in children's homes for a future event.

8. "Honour" Based Abuse, Forced Marriage and Female Genital Mutilation

The final report to discuss was "Honour" Based Abuse (HBA) with a particular focus on Female Genital Mutilation (FGM). The PCC introduced the topic and handed over to ACC Foster who informed that HBA formed part of the vulnerability agenda. HBA was a 'hidden crime' and WYP were working with the third sector to increase reporting and had been involved in awareness raising initiatives to tackle this area of criminality.

D Supt Minton presented the report which can be accessed [here](#).

He described the internal audits which had taken place to allow WYP to take positive action including training for existing officers and staff as well as the new recruits to raise awareness of this issue. They are looking at ways of tapping into communities that 'don't have a voice' to ensure WYP can gain sight of the intelligence without those individuals having to report to a police officer directly. D Supt Minton said WYP acknowledge the under reporting of these crimes but would encourage individuals to report as WYP have specialist officers to deal with HBA.

The PCC acknowledged the sensitivities around HBA and congratulated a young woman who shared her survivor story at a recent Safer Communities Fund awards evening. This was a good example of connections which OPCC/WYP are making with minority and hard to reach groups.

The PCC asked whether the Outcome Based Accountability Session which took place on the 9th November was going to be repeated. D Supt Minton said yes it would be repeated and that it

was a great opportunity to get partners together and to build on how WYP can encourage people to come forward. It allowed them to build on what can be achieved as a collective moving forward.

The PCC asked in relation to the action plan provided in the appendix (available [here](#)), could WYP describe what worked well and what could be improved for next year. D Supt Minton stated that social media coverage worked really well and the innovative approach to use officers at Leeds Bradford Airport. He informed the PCC that he would continue to work with Stuart Piper on the shared vision and to identify communications in partnership with all 5 districts to identify topics and provide stronger messages.

The PCC discussed the 'Day of Memory' event which he attended in July and pushed for WYP to continue to work with a wide range of Third Sector groups on this issue.

Jayne Sykes asked in relation to welfare issues for staff being a concern as reported on page 3, could WYP inform her of any mitigating action towards this. D Supt Minton said they would continue to review the volumes of work to ensure colleagues are looked after. DCC Robins stated that they would look to encourage more staff into the Safeguarding roles to mitigate future risk.

9. Future Agenda Items

Under the outcome of 'Support Victims & Witnesses' the following items would be updated on in the next Community Outcomes Meeting:

- Mental Health
- IT Update
- Volunteering

10. Any other business

No other business.

11. Next Meeting

The next meeting will be held on Tuesday 20th February at 14:00.